# 'Finite to Fail but Infinite to Venture': Data Collection and Analysis in Complex Environments

Robert Grossman-Vermaas - Crisis, Conflict, and Governance 11<sup>th</sup> NATO Operations Research and Analysis Conference

International Business & Technical Consultants, Inc.

Alice: "Would you tell me, please, which way I ought to go from here?"
The Cheshire Cat: "That depends a good deal on where you want to get to."
Alice: "I don't much care where -"
The Cheshire Cat "Then it doesn't matter which way you go."

- Lewis Carroll

### Introduction

- How to use data; how to use information; and, why? We need to know where we're going;
- Once these questions are answered the next logical step is to determine how to collect and analyze these data and why?;
- IBTCI designs and implements data collection and projects worldwide. We work in fragile and conflict-affected states including Afghanistan, Iraq, DRC, Syria, Somalia, Libya, etc.
- Activities include Performance Monitoring; Performance Evaluations;
   Impact Evaluations; Atmospherics; Surveys; Complexity-Aware Monitoring;
   Third-Party Monitoring and Verifications (M&V);
- Clients include, or have included, DoD, DoS, USAID, SIDA, CIDA, DfID, and NATO.

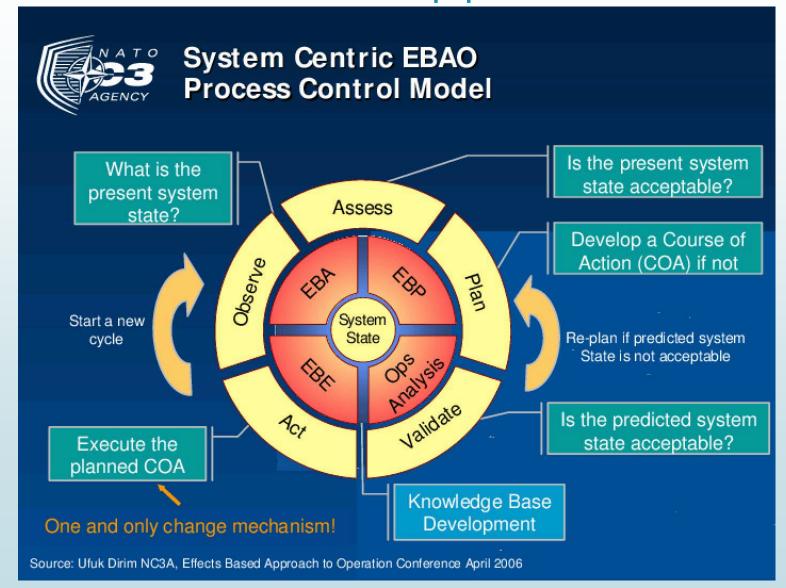
## Assumptions

- As an organization, NATO will continue to evolve to better respond to a broader interpretation of its articles. NATO operations will be 'finite to fail but infinite to venture;'
- NATO planners, operators, and assessors are interested in exploring alternative information needs, wants, and methods to address the above;
- NATO planners, operators, and assessors embrace innovation and the "whole of government" approach to better understanding outputs, outcomes, and impacts;
- This presentation draws heavily on recent work in support of humanitarian assistance, stabilization, and development activities; this work mirrors concepts in the security sector

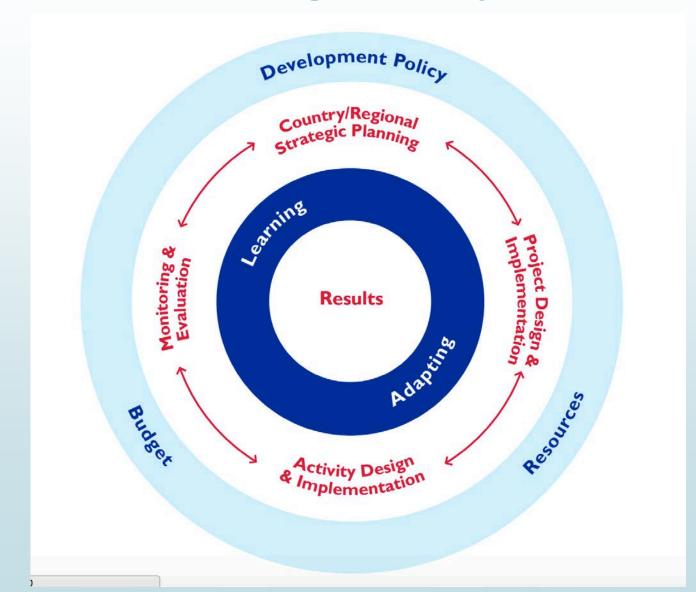
### Structure - Problem Statements

- Current and future NATO operations will require for planning and assessment more complete and comprehensive understandings of operational environments;
- Current and future NATO operations will need to quickly and defensibly demonstrate contribution to operational and tactical outputs, outcomes, and impacts;
- Why?

# The Effects-based Approach, 2006



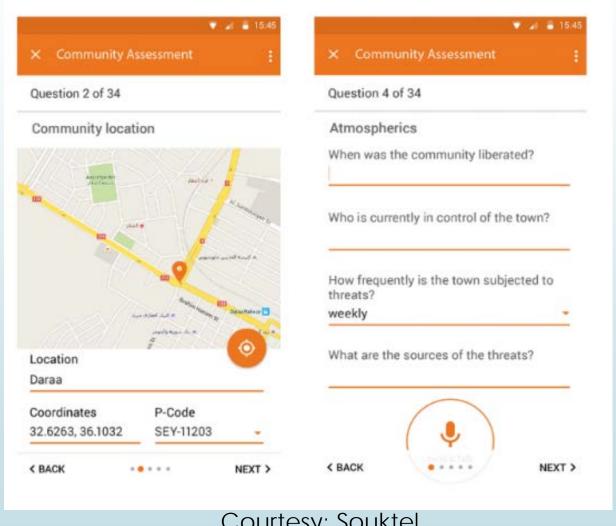
# The USAID Program Cycle, 2017



# How can data best be gathered and analyzed in Complex Environments?

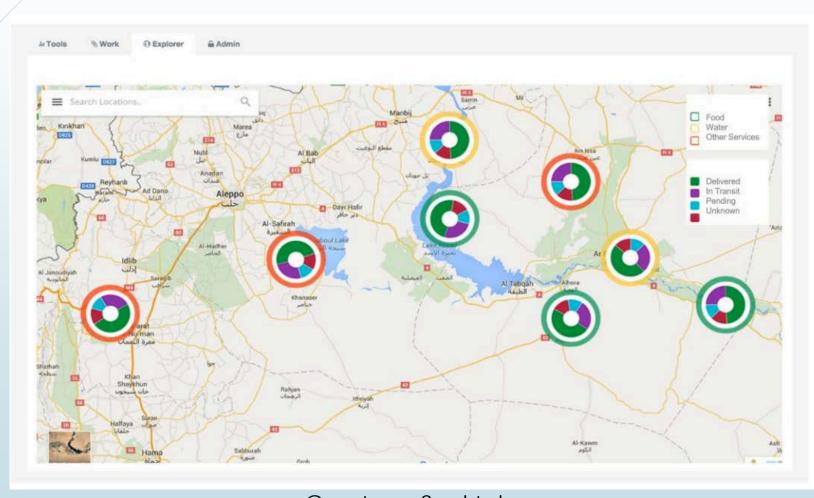
- Mixed methods and triangulation which seems obvious;
- Perception-based, approaches (focus group discussions (FGDs) and interviews; population-based surveys); Knowledge, Attitudes, and Practices (KAP) surveys; and, Most Significant Change analysis;
- More innovative, quantitative, methods and sources such as remote sensing; mobile field collection; satellite imagery; drone imagery; remote mobile survey collection; crowd sourcing; LiDAR; SMS messaging; and predictive analytics;
- Multiple data methods = triangulation, corroboration, or refutation.

# Mobile Survey Collection



Courtesy: Souktel

### Visualization and Dissemination



Courtesy: Souktel

### To what End...?

- As planners, operators, assessors, we need to know where we're going, and why;
- We need to know if we've achieved outputs, outcomes and impacts according to our plans and if not, why not;
- We need to learn, both operationally and organizationally;
  - To course correct when/where needed and to adapt to the dynamics of an evolving environment.

# Example - Monitoring & Verification (M&V) in Complex Environments

- Planners, Operators, and Assessors may not have full eyes on all of activities, especially those in inaccessible areas;
- Planners, Operators, and Assessors may require better or more holistic understanding of perceptions of effect on the ground;
- Triangulation of output and outcome data is essential to determining kinetic and non-kinetic results;
- Accountability and transparency are key the 'Sopko Effect;'
  - Sopko Effect
- Monitoring & Verification (M&V) provides additional "eyes and ears" while being cost-effective and low-risk.

### M&V

- Definitions of M&V are broadly analogous across different international donor organizations. In all cases monitoring is seen as a <u>repeatable</u> activity designed to verify progress toward the achievement of output, outcome, and impact indicators;
- Monitoring is <u>not</u> intended to act as an <u>audit</u> function, with the threat of punitive consequences for "poor" performance. It is meant to identify successful interventions, and any implementation challenges. **M&V** is a learning tool;
- Monitoring is physically observing and rigorously reporting "what" was intended to happen in a particular activity, what actually happened, and why? Although this is a simple idea in theory, it is far more complicated in practice, especially when implemented in fragile, conflict, and postconflict environments

### M&V

- The M&V process allows for stakeholders to assess the extent that intervention activities ensure greater effectiveness and efficiency. It seeks to answer the following:
  - Does the output exist? Did delivery of that output occur on time and without delay? Was the delivery within budget? Were the intended outcomes achieved?
- M&V also assesses the coherence and logic of an activity by analyzing relevant data gathered for specific intervention tasks.

### Five Tiers of M&V

- Tier 1 is monitoring of activities by USG (or NATO) personnel;
- Tier 2 is monitoring by the activity partners, and includes data from respective reporting plans;
- Tier 3 is monitoring of activities through inputs from the USG (or NATO) network of partnerships with the local government and international donors also working in the same sector or region;
- Tier 4 is monitoring that may involve outreach to the partner country's civil society organizations or think tanks for sources of information;
- Tier 5 uses independent, third-party, objective, monitoring to monitor and verify USG or NATO activities.

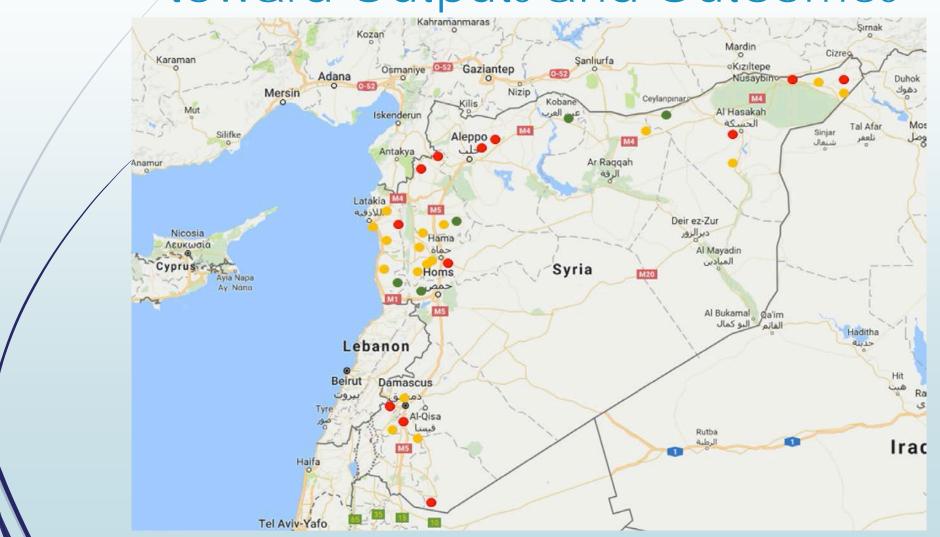
### V&W

- Third-party monitoring includes local partners to independently monitor and verify activities of interest to USG (or NATO) that are carried out in less accessible areas;
- These findings would be backed by evidence and reported the client to quickly understand what is happening on the ground; the extent to which work is being delivered according to international standards; what challenges there are to the delivery of quality outputs; and, whether there is a need to take prompt, corrective, action.

### M&V Process, Tools and Protocols

- The base collection unit is the "site visit" of high priority activities;
- Many of the instruments used in IBTCI's M&V data collection activities are utilized across multiple projects. GPS devices are used for the geolocation of activity sites, digital cameras are used to document site activities and verifications, and paper M&V forms are (or were at one point) utilized across all of IBTCI's M&V projects, with audio recording devices and smartphone- based data collection applications each utilized in two of IBTCI's projects;
- Data collection methods are mixed, and include interviews, remote sensing, checklists, surveys, FGDs, and other quantitative and qualitative methods;
- There is a strong inclusion of Do No Harm, and conflict sensitivity training.

M&V Data Visualization – Progress toward Outputs and Outcomes



### M&V – To What End?

- Verification of Outputs, Outcomes, and Impacts;
- Accountability confirmation of what is happening;
- Adaptation and course-correction as needed;
- To become a learning tool for planners, operators and assessors;
- To become a learning tool for an organization.

### Conclusions and Redux

- As an organization, NATO will continue to evolve to better respond to a broader interpretation of its articles. NATO operations will be 'finite to fail but infinite to venture;'
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### Questions

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